

# Child Sexual Exploitation Operational Action Plan



**BLACKPOOL**  
**SAFEGUARDING**  
**CHILDREN BOARD**

## CSE Operational Action Plan

<b>1. Leadership</b>						
BSCB must provide clear leadership is in place that provides a long term vision and aim in relation to CSE.						
	<b>Action</b>	<b>Outcome</b>	<b>Lead</b>	<b>Timescales</b>	<b>Activity/Evidence</b>	<b>RAG</b>
1.1	Devise Local CSE Strategy to ensure it addresses the themes <ul style="list-style-type: none"> <li>• Prevention</li> <li>• Safeguarding</li> <li>• Bringing Offenders to Justice</li> <li>• Public Confidence.</li> </ul>	Joint Multi Agency responses are provided to Safeguard those children at risk of CSE, reduce risk and keep children and young people safe.	Blackpool CSE Priority Group - Chair	Dec 2014	<ul style="list-style-type: none"> <li>• CSE Operational Group established and meets quarterly</li> <li>• Group reports directly to BSCB. Group also has links to Multi agency groups regarding Rape and Serious Sexual Assault (Aquamarine) and Prostitution (Azure)</li> <li>• This Action Plan is reflective of the Pan Lancs Action plan. CSE lead and BSCB Business Manager meet to ensure consistency of approach</li> <li>• Police DCI identified as BSCB lead for CSE</li> <li>• Membership of Group to include-:</li> <li>• Children’s Social Care</li> <li>• Police</li> <li>• Health</li> <li>• Probation</li> <li>• Education (Secondary and Further Education)</li> <li>• Public Health</li> <li>• Youth Offending Team</li> <li>• Licensing (Local Authority)</li> <li>• NSPCC</li> <li>• LADO</li> <li>• Specialist Support Services</li> <li>• Rep from Community Safety Partnership</li> <li>• <b>Representation needed from BME/LGBT</b></li> </ul>	Green Green Green Green Green Green

					<ul style="list-style-type: none"> <li>CSE Action Plan sits within Blackpool Safeguarding Children Board’s action plan</li> </ul>	
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**2. Prevent: Public Confidence and Awareness**  
 BSCB must engage with communities, to raise awareness and understanding of those at risk of CSE to prevent children and young people from becoming victims.

	Action	Anticipated Outcomes	Lead	Timescales	Current Position	RAG
2.1	Ensure that a range of community engagement activities are delivered in identified localities to increase awareness and confidence within our diverse local communities.	<p>Greater awareness in the wider community re CSE.</p> <p>Reduction in the risks of CSE to children and young people in diverse communities by increasing their awareness of risks and protective factors in relation to CSE.</p> <p>Increased knowledge and greater confidence amongst members of the public in reporting any</p>	<p>Awaken Pan Lancs CSE SG Pan Lancs CSE SG Awaken</p>	Sept 2015	<ul style="list-style-type: none"> <li>CSE Awareness Week. Annually week commencing 9<sup>th</sup> November 2015</li> <li>CSE Awareness Day - March 2015 Annually</li> <li>Christmas Campaign by PCC’s Office.</li> <li>“Know the Signs” campaign.</li> <li>Operation Spectra (operational order with Awaken)</li> <li>Current Gap – Blackpool BME communities/community events – requires development</li> </ul>	Amber

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		concerns regarding CSE.				
2.2	Agree a multi-agency Media strategy which includes key messages and enables interactions with the media to be well informed and constructive.	A consistent and effective approach when dealing with the media.	Lancashire Police Corporate Comms	April 2015	<ul style="list-style-type: none"> <li>Multi Agency Communications Strategy in place Pan Lancs.</li> <li>Requirement for Blackpool to have their own</li> <li>CSE Awareness week co-ordinated messages via relevant communication bodies</li> <li>Key messages around CSE, action plans and strategy now on LSCB website</li> </ul>	Green
2.3	Ensure that all education and training providers in Blackpool have specific arrangements in place to support children and young people, who may wish to talk to a member of staff about worries or concerns about CSE.	Raised CSE awareness of frontline child protection professionals within all educational and training settings. Appropriate recognition and respond to disclosures relating to or indicating CSE by professionals. Enhanced early identification and intervention with children and young people at risk of CSE. Greater protection	CSE Ops Group	Sept 2015	<ul style="list-style-type: none"> <li>Specific CSE briefing for designated officers in schools and training providers to be developed.</li> <li>See other training and development information in section 7 below</li> <li>PSHE project delivered by the Specialist Support Team will support secondary schools in delivering high quality, evidence based lessons to students in year 7 and 9 regarding all issues relating to CSE. Lessons will be quality assured and training will be provided to teachers delivering these lessons. The PSHE lead in each school will be provided with additional professional development to enable their advisory role within the school</li> <li>Flexible training opportunities are available to all schools and colleges across Blackpool on a wide range of issues that affect young people, including those related to CSE.</li> </ul>	Green

		for children and young people within educational and training communities.			<ul style="list-style-type: none"> <li>Youth workers are based in each secondary school who are skilled and experienced in identification and intervention re CSE, this is complemented by the work of the wish team that offer targeted group work and 1-1 interventions to YP at risk of CSE</li> <li>A sexting framework has been developed and will be offered to all school to offer guidance on how to respond to incidents of youth produced sexual images</li> <li>CSE Awareness Week 2015, Chelsea's Choice Productions and awareness raising sessions for professionals.</li> <li>FCWA organising Chelsea's Choice productions in individual Secondary Schools. FCWA have appointed CSE worker as a point of contact for young people expressing concerns as a result of presentation.</li> </ul>	
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<b>3. Protect: Protecting, Supporting, Safeguarding Victims and Managing Risk.</b>						
BSCB must be reassured that they identify and protect children and young people at risk of, or subject to sexual exploitation and to safeguard, support and prevent them from further harm.						
	Action	Anticipated Outcome	Lead	Timescale	Current Position	RAG
3.1	Ensure that Blackpool's Multi Agency CSE team has implemented an integrated process to provide multi-agency support for victims and their families throughout the process.	Successful prosecutions. Support to victims and their families minimises the trauma and anxiety	Awaken	Sept 2015	<ul style="list-style-type: none"> <li>ISVA</li> <li>90%+ conviction rate for offences presented to the court</li> <li>Awaken team has been embedded in Blackpool for 8 years – each referral receives a MA response.</li> </ul>	Amber

		<p>experienced as a result of the criminal justice process Improved outcomes for children. Tailor-made service Increase in earlier interventions</p>		<ul style="list-style-type: none"> <li>• Awaken provide support for victims through CJ process- full time social workers provide ongoing support whether case leads to prosecution or otherwise.</li> <li>• Full time Safeguarding Nurse on team to provide specialist health assessments for children and young people when there is an identified need and to signpost to other services within health.</li> <li>• Education worker provides information and support around risk taking behaviour.</li> <li>• Work under development with the Children’s Society about providing support for young boys at risk of CSE.</li> <li>• Health practitioners in the Team advocate promoting a better health response to assist victim. They encourage the NHS to promote information sharing in an open and transparent way via meetings and feedback from best practice. Attend MASE to review cases and activity.</li> <li>• YOT isn't integrated into MASH but has piloted, reviewed and established a reliable information sharing process.</li> <li>• YOT have confirmed an operational CSE lead</li> <li>• The YOT seconded PC will not act as spoc for referrals through police systems into the MASH, as we discussed at the meeting today, so we have clarified the direct referral route in to children's social care duty and assessment team.</li> <li>• Support for parents and siblings.</li> </ul>	
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					<ul style="list-style-type: none"> <li>• Longer term victim support.</li> <li>• Links to Early Action.</li> </ul>	
3.2	Develop and implement arrangements for talking with and listening to the experiences and perspectives of children and young people who have been at risk of or have suffered from CSE.	An increased understanding of what works for children and young people from listening to and being influence by their views. Improved response by CSE teams.	Children’s Social Care to meet and discuss	April 2015	<ul style="list-style-type: none"> <li>• Awaken Team undertaking consultation/feedback from children and young people receiving a service from Awaken – collated findings to be shared with BSCB for evaluation and assurance.</li> <li>• Awaken video (in which local young people talk about their experience of CSE and professional response) developed and now being updated (funded by BSCB)</li> <li>• YOT to refer all disclosures of CSE made during community supervision directly to Children’s Social Care Duty and Assessment, marked FAO Awaken team</li> <li>• Task and Finish group established in September 2016 to look at this issue</li> </ul>	Amber

<b>4. Pursue: Identifying and bringing Offenders to Justice.</b>						
BSCB must ensure that there are processes in place to identify and target perpetrators and potential perpetrators of CSE.						
	Action	Anticipated Outcome	Lead	Timescales	Current Position	RAG
4.1	Develop and implement multi agency processes for identification of perpetrators and potential perpetrators of CSE, including identification of ‘hotspots’ for their activity.	Earlier identification of perpetrators and potential perpetrators which reduces the risk to victims and those at risk of CSE	Head of Public Protection Lancs. Police/ Awaken	April 2015	<ul style="list-style-type: none"> <li>• Lancs Con provide CSE problem profile to be adapted to strengthen understanding of Blackpool picture.</li> <li>• Pan Lancs approach – local arrangement - AWAKEN CSE risk document produced at weekly MA meeting; provides information on both potential victims and offenders who are a cause for concern and is updated</li> </ul>	Amber

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		<ul style="list-style-type: none"> <li>• Targeting of identified hotspot areas by outreach workers.</li> <li>• Use of an ancillary orders by Police.</li> <li>• Increased awareness in the supervision of offenders.</li> <li>• Anti-Social behaviour, Crime and Policing Act 2014</li> </ul>			<p>weekly. This leads to proactive action/activity to target offenders and safeguarding victims.</p> <ul style="list-style-type: none"> <li>• Fortnightly document produced by Lancs. Constabulary Sex Offenders Unit highlighting those offenders posing the greatest risk to minors in local community.</li> <li>• Issues identified arising from reviews of CSE cases-e.g. CPS decisions highlighted to relevant bodies for action regarding perpetrators. Contingency measures in place failing successful prosecution.</li> <li>• 73 hotspots targeted during awareness week</li> <li>• 11 notices (s2 and s49) issued</li> <li>• Known Registered sex offenders visited during awareness week</li> <li>• All agencies to be involved in CP strategy meetings in relation to sexual offences committed by young people</li> <li>• More up-to-date evidence of disruption activity needed (Awaken to provide)</li> <li>• Pan Lancs group set up to determine what data should be provided to boards (Sefton data Set)</li> </ul>	
4.2	Engage with the hospitality and night time economy industry staff to raise awareness of CSE, perpetrators and victims.	Increased awareness within this workforce, which enhances opportunities to identify and target locations, hotspots,	Awaken  CSE Priority Group Trading Standards	July 2015	<ul style="list-style-type: none"> <li>• Operation Spectra (evidence available)</li> <li>• CSE leaflet produced by LA Licensing Officer and targeted activity undertaken in October 2013 with Blackpool licensed hotels. This leaflet now in the process of being updated by LADO.</li> <li>• Presentation being designed for delivery to</li> </ul>	Amber



		perpetrators and potential perpetrators.			<p><b>license trade and hotels/guest houses.</b></p> <ul style="list-style-type: none"> <li>• CSE risk document and actions tasked to a) NHPT b) Impact team c) licensing</li> <li>• CSE awareness week – (See Operational Order)</li> <li>• Care homes visited and advice given to staff and residents</li> <li>• Agreement with LA that all taxi drivers both, existing and new will undergo safeguarding training, which includes CSE awareness.</li> <li>• 5 training sessions booked for 26<sup>th</sup> November 2015 delivered by Police and LSCB Training Co-ordinator. Licensing department to take ownership after this.</li> <li>• Briefing sessions held with Winter Gardens and Sandcastle staff.</li> </ul>	
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<b>5. Partnerships: co-location/co-working.</b>						
BSCB must be informed of the partnership arrangements within its borders and the level of specialist commitment by partnership organisations.						
	<b>Action</b>	<b>Anticipated Outcome</b>	<b>Lead</b>	<b>Timescale</b>	<b>Current Position</b>	<b>RAG</b>
5.1	Monitor compliance with and use of the Pan Lancashire CSE Standard Operating Protocol.	Clear and agreed arrangements are in place to determine and direct joint working practice in Blackpool Continued improvement of	BSCB MA Audit Group CSE Priority Group	Sept 2015	Evaluation of compliance through CSE MA audit (2014) <b>Further audit planned November 2015</b>  Case specific 'Lessons Learned' have been identified through case review and disseminated through practitioner briefings	Amber

		responses and the multi-agency approach and tactics to CSE Safeguarding.			Pan Lancs Protocol currently being rewritten by 3x LSCB Business Managers.	
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<b>6. Intelligence and Performance Monitoring.</b>						
BSCB must be provided with key data from partner agencies to gain greater knowledge and understanding of CSE in the area.						
	Actions	Anticipated Outcomes	Lead	Timescales	Current Position	RAG
6.1	Ensure that the ACPO/CEOP National Agreed Problem Profile template is used consistently across Lancashire for the profiling of victims, offenders, gangs, gang-associated girls, high risk businesses, neighbourhoods and other relevant factors.	Board members have a fuller and more accurate picture of the scale of exploitation in the local area. Data informs strategic planning across agencies and supports effectiveness of services in relation to CSE.	Head of PP Lancs. Police	April 2015	<ul style="list-style-type: none"> <li>A CSE data set is agreed and presented twice yearly to the BSCB by Lancashire Constabulary</li> <li>See 6.2 below</li> <li>Sefton Data Set</li> </ul>	Amber
6.2	Collate details of children who are missing and at risk of Child Sexual Exploitation.	Improved understanding of the risks and threats to ensure CSE victims are protected.	Head of Public Protection Lancs. Police	Dec 2014	<ul style="list-style-type: none"> <li>Pan Lancs MFH Protocol in place and operational</li> <li>Return Interviews are completed by Social Worker</li> <li>Intervention Meetings for regular Missing Children monitored through police</li> </ul>	Amber

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		A system of performance and quality assurance of the links between missing and CSE is provided to enable the 3 LSCBs to determine and shape future activity.	Head of Childrens Social Care		<p>supervision</p> <ul style="list-style-type: none"> <li>• Police MFH co-ordinator carries out daily scanning of missing and absent persons to identify those potentially at risk of CSE.</li> <li>• Quarterly reports by police to BSCB PMEG.</li> <li>• Multi Agency 'Lessons Learned meetings' about significant cases.</li> <li>• <b>Pan Lancs group to look at return home interview process.</b></li> </ul>	
6.3	BSCB to monitor work of CSE team to reflect issues raised within cases.	Targeted and effective responses to local issues are provided as highlighted with the local CSE problem profile.	CSE Priority Group	April 2015	<ul style="list-style-type: none"> <li>• Standing agenda item at BSCB exec.</li> <li>• Regular reports from CSE priority group provided to BSCB</li> <li>• Multi agency case audits will provide BSCB with information to support its role in monitoring and evaluation.</li> <li>• Multi-agency 'Lessons Learned', through individual case review, provide scrutiny and learning in specific cases; lessons learned used to drive improvements in practice and better outcomes for children and families.</li> </ul>	Amber
6.4	Ensure that local authorities and other commissioners include evidence of the prevalence of CSE, identification and needs of high risk groups, local gangs, their membership and associated victims in their Joint Strategic Needs Assessments		LSCB	April 2015	<ul style="list-style-type: none"> <li>• MFH debriefs are all completed utilising the guidance for officers. We could do with looking at this tough to incorporate CSE specific question.</li> <li>• MFH return interviews all incorporate CSE specific question.</li> <li>• This is also covered as part of the CSE risk document. All regular MFH's who are identified as at risk of CSE and identified to</li> </ul>	Amber

					<p>having been with an unknown adult may cause a risk will be subject to a strategy discussion.</p> <ul style="list-style-type: none"> <li>• CSE risk assessments to be introduced.</li> </ul>	
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<b>7. Learning and Development.</b>						
BSCB must ensure that appropriate learning and development opportunities are in place for supervisors and front line staff regarding CSE.						
	<b>Action</b>	<b>Anticipated Outcomes</b>	<b>Lead</b>	<b>Timescales</b>	<b>Current Position</b>	<b>RAG</b>
7.1	BSCB to develop and deliver specific CSE multi-agency training.	<p>Safeguarding of children and young people at risk of CSE.</p> <p>Across agencies, all relevant members of staff have a suitable level of skill and knowledge to identify and address the issue of child sexual exploitation.</p>	BSCB Training Sub groups /BDM	April 2016	<ul style="list-style-type: none"> <li>• Level 1 E-Learning CSE awareness package available to staff across agencies – access through BSCB website and Lancs Council</li> <li>• Wide distribution of Know the signs literature.</li> <li>• Package developed for delivery is schools about the dangers of “sexting”</li> <li>• Intermediate Training delivered by Awaken CSE team to front line professionals</li> <li>• Series of 90 minute briefing sessions and full day training for front line staff from all agencies are on-going.</li> <li>• CSE and internet briefing for CSE Awareness week 2015.</li> <li>• On-going briefing for cabinet members on 9<sup>th</sup>/10<sup>th</sup> November 2015.</li> </ul>	Green
7.2	Ensure Multi Agency training is available to all frontline staff interfacing with children and young people.	Vulnerable children in the community are better protected from CSE	BSCB Training Sub groups/ BDM	April 2016	<ul style="list-style-type: none"> <li>• Good uptake of intermediate CSE training</li> <li>• Improved uptake of level 1 eLearning – being monitored by BSCB Training Sub-group</li> </ul>	Green

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		because the workforce is more able to recognise and respond to CSE. Professionals are confident of our multi Agency CSE service delivery			<ul style="list-style-type: none"> <li>• Feedback from BSCB Training figures reflect Multi-Agency attendance</li> <li>• CSE briefings to further support this action and improved professional awareness and confidence</li> <li>• PSHE project delivered by the Specialist Support Team will support secondary schools in delivering high quality, evidence based lessons to students in year 7 and 9 regarding all issues relating to CSE. Lessons will be quality assured and training will be provided to teachers delivering these lessons. The PSHE lead in each school will be provided with additional professional development to enable their advisory role within the school</li> <li>• Flexible training opportunities are available to all schools and colleges across Blackpool on a wide range of issues that affect young people, including those related to CSE.</li> </ul>	
7.3	Review and Improve E- Safeguarding Awareness for Children and Young People	Raised awareness of risk and greater understanding amongst children and young people on self-protection, when using Social Media and IT.	Pan Lancs E Safety Group	April 2016	<ul style="list-style-type: none"> <li>• Education worker from Awaken delivering E-Safeguarding package in Schools on request</li> <li>• CEOP ambassadors</li> <li>• FCWA worker</li> <li>• E-Safety Live Briefing - 11<sup>th</sup> January 2016</li> </ul>	Amber
7.4	Scope and review what CSE educational packages are being delivered in Secondary Schools	A consistent CSE message and approach is	CSE Priority Group	April 2016	<ul style="list-style-type: none"> <li>• Multi-agency training group established to ensure consistency of both content and delivery of CSE training across all sectors.</li> </ul>	Green

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		<p>provided.                  Consistent and equitable delivery of Educational resource packages throughout Lancashire is ensured.                  Increased awareness and understanding of CSE is ensured                  Links to E safety 3.7</p>			<ul style="list-style-type: none"> <li>• Training group reports to both BSCB training sub-group and BSCB CSE sub-group.</li> </ul>	
7.5	<p>Understand and promulgate best practice, learning, legislation and research to all agency supervisors and frontline staff.</p>	<p>Continual Professional Development of all front line staff.                  Enhanced quality of service and better outcomes for victims.</p>	CSE Strategic sub group	April 2016	<ul style="list-style-type: none"> <li>• Learning from all MA review and audits are shared by BSCB through website/Lessons Learned newsletters and in training – this includes any learning in relation to CSE from audit and review.</li> <li>• Dissemination of national reports and policy developments shared with members of BSCB strategic group who are in turn responsible for dissemination and use within their own agencies– CSE strategic group.</li> <li>• Know the Signs posters widely disseminated across partner agencies and available on BSCB Website</li> <li>• Staff within A and E received training on CSE.</li> <li>• See point 2.3</li> </ul>	Green
7.6	Develop training for those charged	Enhanced	Constabulary	Dec 2015	<ul style="list-style-type: none"> <li>• CSE awareness now embedded and on-</li> </ul>	Green

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	<p>with investigating offences.</p> <ul style="list-style-type: none"> <li>• ABE</li> <li>• Interviewing</li> </ul>	<p>Professionalism of Investigations</p>	<p>HQ PPU and CID Training</p>		<p>going in all relevant training courses.</p> <ul style="list-style-type: none"> <li>• CSE awareness day (March 2015) briefing to staff around victim psychology.</li> <li>• Offer of ABE courses for Social Work staff.</li> </ul>	
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